

ORIGINAL

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF TEXAS  
FORT WORTH DIVISION

U.S. DISTRICT COURT  
NORTHERN DISTRICT OF TEXAS  
FILED  
SEP 15 2017  
CLERK, U.S. DISTRICT COURT  
By *[Signature]* Deputy

THOMAS E. PEREZ [now R. ALEXANDER  
ACOSTA], Secretary of Labor,

Plaintiff,

v.

Civil Action No. 4:16-cv-1057-A

ASSOCIATION OF PROFESSIONAL  
FLIGHT ATTENDANTS,

Defendant.

**APPENDIX OF EVIDENTIARY MATERIALS IN SUPPORT  
OF APFA'S RESPONSE TO PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT**

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Respectfully submitted,

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DATED: September 15, 2017

**CERTIFICATE OF SERVICE**

The undersigned hereby certifies that on the 15th day of September, 2017, the above and foregoing Appendix of Evidentiary Materials in Support of APFA's Response to Plaintiff's Motion for Summary Judgment was served on the following Plaintiff's counsel of record electronically by email transmission and by overnight mail, as authorized by Federal Rule of Civil Procedure 5(b):

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SANFORD R. DENISON

Declaration of Gerry Feldkamp in Support of APFA's  
Response To Plaintiff's Motion for Summary Judgment

Tab A; Page 1

IN THE UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF TEXAS  
FORT WORTH DIVISION

R. ALEXANDER ACOSTA, Secretary of  
Labor,

Plaintiff,

v.

ASSOCIATION OF PROFESSIONAL  
FLIGHT ATTENDANTS,

Defendant.

Civil Action No. 4:16-cv-1057-A

**DECLARATION OF GERRY FELDKAMP IN SUPPORT OF APFA'S  
RESPONSE TO PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT**

I, Gerry Feldkamp, hereby declare as follows:

1. I am over the age of eighteen and am competent to testify as to all of the facts contained in this Declaration, of which I have first-hand, personal knowledge.

2. I am employed by CCCComplete, owner of BallotPoint Election Services, as a software architect. For approximately 17 years, I have worked on the BallotPoint platform and have been personally involved in designing and implementing all significant updates and modifications to the software running the BallotPoint system. Based on that experience, I have personal knowledge of how the BallotPoint system is used to conduct elections for CCCComplete's clients, including specifically the Association of Professional Flight Attendants ("APFA"). At the time of the 2016 APFA National Officer election in December 2015 – January 2016, the BallotPoint remote electronic voting system worked in the following manner.

3. The BallotPoint voting system consists of two Microsoft Windows-based computer servers: the Election Server (“ES”), which is where members cast their votes and where votes are stored anonymously in a doubly-encrypted format; and the Member Registration and Notification Server (“MRNS”), which maintains voting rosters uploaded by a client’s (for example, APFA’s) election administrator and which is where voters log in to cast their votes. Both servers are located in a third-party co-location facility in Portland OR. The ES and the MRNS communicate during a voting session by sending electronic messages back and forth.

4. At the outset of a voting session, the ES identifies the entity or organization (for example, APFA, not the individual voter) associated with that voting session based on the web address or telephone number accessed by the voter. The voter is transferred to the MRNS (immediately, if voting by telephone, or after clicking a “Log In” button if voting by web), where the voter is prompted to enter a unique, 12-digit voting credential that was previously sent by US Mail to that voter. Every such voting credential is unique to the voter and the election of interest. After the credential is submitted to the MRNS, the MRNS determines whether the credential is valid for that client; if not, the voter is re-prompted for a valid credential. When a valid credential is entered, the MRNS has identified the individual who is logging in (this is analogous to a voter identifying himself or herself to an election administrator at an on-site, precinct-style election); the type of ballot to present to the voter is determined by the “voting attributes” that were assigned by the election administrator in a voting roster that was uploaded previously to the MRNS. At this point, the MRNS constructs an electronic message that specifies the client (for example, APFA), the election of interest, and the voting attributes that identify the type of ballot to present to the user. This message is sent by the MRNS to the ES. In response to this message, the ES generates a “one-time password,” which is the BallotPoint term for a “session token,” and

sends this value back to the MRNS. A one-time password is a randomly generated, unique, 9-digit number, and bears no relation to voter-identifying information, such as the voter's employee ID number, member number, or voting credential. It provides a consistent identification for a particular voting session known to both the ES and MRNS.

5. The MRNS uses the one-time password to track that particular voting session while it is in progress. On the MRNS, the one-time password is maintained in an in-memory data structure ("table"), i.e., a table entry for each active voting session is maintained in the MRNS's random-access memory (RAM); by conscious design, it is not written to hard disk or other permanent storage. Information stored in RAM is not designed to be accessible after a particular use by a computer program; a computer program treats information stored in RAM only as temporary storage for variable data used within the program and not as permanently accessible stored information. Also, because the MRNS is running the BallotPoint system continuously, the data maintained in its RAM is overwritten on a frequent basis, at which point the overwritten data is obliterated from the system.

6. Once a voter completes his or her voting session, the ES writes the content of that vote in a "Votes Table" accessible to the ES but not the MRNS. On average, 30 seconds after a vote is successfully recorded on the ES, the ES sends a message to the MRNS to inform it that the voting session associated with that one-time password has been successfully concluded. This communication is necessary in order for the MRNS to mark that the voter associated with that credential has successfully voted, preventing that voter from voting again. Thus, both the ES and MRNS must be aware of the one-time password associated with a voting session for the entirety of that voting session. The MRNS ends a voting session after it has marked the voter as having voted in its database. Then, the MRNS effectively deletes the one-time password for that voting

session by rendering the in-memory table entry (including the one-time password) inaccessible to the application.

7. If a voting session terminates prematurely, the ES sends a message specifying the one-time password to the MRNS to reenable that voter to log in again, and the MRNS resets the “accessed” database column associated with that voter credential, so that voter can access the system once again. As in the usual situation of a vote being successfully cast and recorded, the MRNS ends the voting session and then renders the in-memory table entry associated with that particular one-time password inaccessible to the application. By enabling the MRNS to reset a voter’s database entry and permit the voter to re-access the system, use of the one-time password prevents the disenfranchisement of that voter; if it were not possible to reset the voter’s database entry in this manner, the system would prevent that voter from logging in to the system again to cast his or her vote. This method accounts for those instances where a voting session terminates prior to the vote being cast because the voter chose to leave the voting session or because of an equipment failure (for example, a dropped telephone call or internet connection, which can occur through no fault of the voter).

8. As described in paragraph 5, information stored in RAM is constantly being overwritten as the MRNS generates new variables that must be stored in this temporary memory. Even before information stored in RAM is overwritten, it is inaccessible unless a program has been written to isolate and identify the desired data. I know of no existing method for writing programs that could retrieve the temporary, one-time password data that has been maintained in RAM after the particular voting session during which it was put there has concluded. Even if it were possible to do so, no such program has ever been written to access such data after a voting session has closed, by me or anyone on the BallotPoint staff. As a result, at the end of a voting

session, the link between a one-time password and a particular voter's identifying information has been effectively severed, and it cannot be retrieved or recreated by anybody on the BallotPoint staff.

9. One of the features of the BallotPoint system during the 2016 APFA National Officer election was the election administrator's ability to initiate a support request. A support request is a mechanism by which the election administrator, after receiving a request for assistance from a member with some aspect of the BallotPoint system, submits an inquiry about that member's voting status. Specifically, an APFA election administrator could log in to the BallotPoint system, enter a voter's identification number (for APFA elections, the voter's identification number is his or her employee number), and initiate the support request. The designed purpose of this facility was to formalize the documentation of any request for assistance by election administrators to BallotPoint staff. A side-purpose of this feature was to permit anyone investigating an election to see exactly what information was being conveyed from election administrators to BallotPoint staff.

10. Once a support request was initiated, the system automatically generated and sent an email to the three BallotPoint software engineers, including me. That email included certain information about the voter's status (taken from the MRNS database entries without making use of the one-time password) within the BallotPoint system. Specifically, as the system existed at the time of the 2016 APFA National Officer election, the system-generated email indicated: (1) the particular BallotPoint election to which the support request related; (2) whether the voter was accessing the BallotPoint system at the time of the support request; (3) whether the voter had successfully recorded a vote; (4) a "low-density" timestamp that indicated when the voter voted to within an eight-hour window; and (5) an IP address which indicated the computer address

from which the voter accessed the system and voted. (A voter accessing the system via telephone was always logged as having a standard IP address internal to the MRNS, and therefore provides no information regarding the phone number from which the system was accessed.) The email identified the support request only by a unique support request-identifying number, and did not include the employee identification number, voter credential, or other identifying personal information.

11. Depending on the data disclosed in the support request email, I used that data to recommend a course of action to the election administrator. For example, when the support request email indicated that the voter had accessed the system but did not successfully record a vote, I informed the election administrator that the voter should try to log in to the system again after having been logged out for about thirty minutes (the ES automatically sends a message to the MRNS to reset a voting session after twenty minutes). In this way, the support request function enabled BallotPoint to maximize voter access to the BallotPoint system. Or, if the support request email indicated that the voter had accessed the system and successfully recorded a vote (and there was only one such instance in the 2016 APFA National Officer election), I used the timestamp data associated with the recorded vote to inform the election administrator of the approximate time the voter voted. The election administrator could then use that information to attempt to refresh the voter's memory of whether he or she did, in fact, vote earlier in the election. In other elections, I have used the IP address information contained in the support request email to suggest the metropolitan area from which the vote might have been cast, information that was likewise used by the election administrator to refresh the voter's memory about his or her voting activity. In my 17 years administering the BallotPoint electronic voting system, this procedure has resolved almost every issue raised by voters who reported that the

system had erred by reporting that they had voted when (to the voter's mind) they had not yet voted.

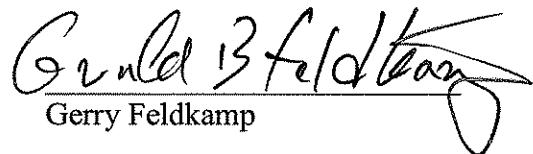
12. In or about June 2017, the APFA's retained expert, Curt Stapleton, conducted a BallotPoint site visit during which he conducted a security assessment of the BallotPoint system. As part of his assessment, Mr. Stapleton requested that BallotPoint provide him with certain information, including the source code modules running on the ES which were responsible for counting and reporting election results. Mr. Stapleton requested, and I provided to him, the version of the ES application software that had been running on the BallotPoint system during the 2016 APFA National Officer election. The other source code modules Mr. Stapleton reviewed were also the version of the code running on the BallotPoint system during the 2016 APFA National Officer election.

13. In addition to conducting internal union officer elections and union referenda, BallotPoint has been exclusively engaged by two federal agencies responsible for running representation elections and exclusively engaged by a third federal agency responsible for running pensioner benefit-reduction referenda. The National Mediation Board, which has engaged BallotPoint since 2003, conducts representation elections for all railroad and airline-related employee groups covered by the Railway Labor Act. The Federal Labor Relations Authority, which has engaged BallotPoint since 2010, conducts representation elections for non-postal federal-sector employee groups covered by the Federal Service Labor-Management Relations Statute, including the Transportation Security Administration representation election and subsequent runoff election of 2011. The Department of the Treasury is charged with conducting pensioner benefit-reduction referenda under the Kline-Miller Multiemployer Pension Reform Act of 2014. None of the three agencies has ever raised concerns or questions about the

BallotPoint system's security, secrecy, reliability, accessibility, or integrity in relation to the election or referendum administered for that entity.

I declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge.

Executed in Portland, OR this 11<sup>th</sup> day of September, 2017.

  
\_\_\_\_\_  
Gerry Feldkamp



# Alderson.<sup>®</sup>

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## COURT REPORTING

### Transcript of **Stephen J. Willertz**

June 13, 2017

*Perez v. Association of Professional Flight Attendants*

Alderson Reporting  
1-800-367-3376  
[info@aldersonreporting.com](mailto:info@aldersonreporting.com)  
<http://www.aldersonreporting.com>

Alderson Reference Number: 70651

Stephen J. Willertz

Washington, D.C.

June 13, 2017

Page 1

8 Plaintiff, : 4:16-cv-1057-A  
9 v. :  
10 ASSOCIATION OF PROFESSIONAL :  
11 FLIGHT ATTENDANTS, :  
12 Defendant. :

14 Washington, D.C.

15 Tuesday, June 13, 2017

16 Deposition of STEPHEN J. WILLERTZ, a  
17 witness herein, called for examination by counsel for  
18 Defendant in the above-entitled matter, pursuant to  
19 notice, the witness being duly sworn by MARY GRACE  
20 CASTLEBERRY, a Notary Public in and for the District  
21 of Columbia, taken at the offices of Bredhoff &  
22 Kaiser, 805 15th Street, N.W., Washington, D.C., at

Stephen J. Willertz

Washington, D.C.

June 13, 2017

Page 2

1 9:53 a.m., Tuesday, June 13, 2017, and the  
2 proceedings being taken down by Stenotype by MARY  
3 GRACE CASTLEBERRY, RPR, and transcribed under her  
4 direction.

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Stephen J. Willertz

Washington, D.C.

June 13, 2017

Page 3

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12 CLINTON WOLCOTT, ESQ.

13 U.S. Department of Labor

14 200 Constitution Avenue, N.W.

15 Room N-2474

16 Washington, D.C. 20210

17 (202) 693-5744

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21

22

Stephen J. Willertz

Washington, D.C.

June 13, 2017

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9 ALSO PRESENT:

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11

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Stephen J. Willertz

June 13, 2017

Washington, D.C.

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1 Q. When you say, "looked back at the case  
2 file," what would you be looking for? I looked at  
3 the case file -- at least that was provided to me --  
4 and I didn't see any sort of analysis, at least of  
5 findings, in respect to the adequacy of the  
6 safeguards. Like any assessment of the function --  
7 the vote digest system, the firewalls, or the  
8 auditing systems that they used and things like that.

9 A. Well, I know we didn't find any evidence  
10 of hacking or breaches of security.

11 Q. Finally, did you give any consideration in  
12 the course of your investigation -- I know you  
13 subpoenaed the MRNS data.

14 Did you give any consideration to  
15 subpoenaing the underlying vote data so that you  
16 could run some program on that to see if the vote  
17 data corresponded to the announced tally?

18 A. No. Of course we had the vote strings  
19 that was in the vote table, and we could spot check  
20 that for results. So assuming that -- you know,  
21 assuming that those vote strings were accurate  
22 reflections of the intended votes of the voters, the

Stephen J. Willertz

June 13, 2017

Washington, D.C.

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1 data appeared to mesh with the tally results.

2 Q. It did through -- and then you determined  
3 that through -- you did do a spot check on that?

4 A. Yeah, we did a spot check.

5 Q. Can you give me some sense of the scope of  
6 that spot check, or whatever --

7 A. It wasn't particularly extensive. You  
8 know, I think it was a pretty basic system. You  
9 know, you've got Race 1, and then it's either vote --  
10 it's either Candidate 1 or 2.

11 Q. Right.

12 A. And then Race 2, and then it's either  
13 candidate -- each candidate has a candidate. So, I  
14 think, we did, you know, some sort of rough  
15 eyeballing of the votes.

16 Q. So you nothing leapt out at you as  
17 irregular in any way?

18 A. No.

19 Q. All right. We're done.

20 MR. ROTH: Unless you have any questions  
21 of your own.

22 MR. STOLTZ: Well, thank you. I do.

Stephen J. Willertz

Washington, D.C.

June 13, 2017

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1 Notice Date: 06/23/2017

2 Deposition Date: 06/13/2017

3 Deponent: Stephen J. Willertz

4 Case Name: Perez v. Association of Professional

5 Flight Attendants

Page:	Line	Now Reads	Should Read
6			
7	<u>Page 42, line 9, "specific" should read "secret"</u>		
8	<u>Page 111, line 19, "district" should be "strict"</u>		
9	<u>Page 191, line 1, "avoided" should be "voided"</u>		
10	<u>Page 212, line 21, "a fact" should be "affect"</u>		
11	<u>Page 247, line 11, "contacted" should be "contracted"</u>		
12	<u>Page 254, line 11, "a fact" should be "affect"</u>		
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Stephen J. Willertz

Washington, D.C.

June 13, 2017

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1

CERTIFICATE OF DEPONENT

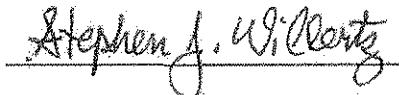
2

3 I hereby certify that I have read and examined the  
4 foregoing transcript, and the same is a true and  
5 accurate record of the testimony given by me.

6 Any additions or corrections that I feel are  
7 necessary, I will attach on a separate sheet of  
8 paper to the original transcript.

9 I swear under penalty of perjury that the foregoing is true and correct.

10



11

Signature of Deponent

12

Dated: \_\_

13

XXXXXX I hereby certify that the individual represented  
14 XXXXXXXX himself/herself to be the above-named individual  
15 XXXXXXXX appeared before me this day of  
16 XXXXXXXX 2017, and executed the above certificate in my  
17 XXXXXXXX presence.  
18 XXXXXXXX  
19 XXXXXXXX  
20 XXXXXXXX  
21 XXXXXXXX  
22 XXXXXXXX

NOTARY PUBLIC IN AND FOR

State of \_\_\_\_\_